

Guidance on meeting expectations of
EI Process safety management framework

Element 12: Management of change
and project management

GUIDANCE ON MEETING EXPECTATIONS OF
EI PROCESS SAFETY MANAGEMENT FRAMEWORK

ELEMENT 12: MANAGEMENT OF CHANGE AND PROJECT MANAGEMENT

1st edition

September 2015

Published by

ENERGY INSTITUTE, LONDON

The Energy Institute is a professional membership body incorporated by Royal Charter 2003

Registered charity number 1097899

The Energy Institute (EI) is the chartered professional membership body for the energy industry, supporting over 20 000 individuals working in or studying energy and 250 energy companies worldwide. The EI provides learning and networking opportunities to support professional development, as well as professional recognition and technical and scientific knowledge resources on energy in all its forms and applications.

The EI's purpose is to develop and disseminate knowledge, skills and good practice towards a safe, secure and sustainable energy system. In fulfilling this mission, the EI addresses the depth and breadth of the energy sector, from fuels and fuels distribution to health and safety, sustainability and the environment. It also informs policy by providing a platform for debate and scientifically-sound information on energy issues.

The EI is licensed by:

- the Engineering Council to award Chartered, Incorporated and Engineering Technician status;
- the Science Council to award Chartered Scientist status, and
- the Society for the Environment to award Chartered Environmentalist status.

It also offers its own Chartered Energy Engineer, Chartered Petroleum Engineer and Chartered Energy Manager titles.

A registered charity, the EI serves society with independence, professionalism and a wealth of expertise in all energy matters.

This publication has been produced as a result of work carried out within the Technical Team of the EI, funded by the EI's Technical Partners. The EI's Technical Work Programme provides industry with cost-effective, value-adding knowledge on key current and future issues affecting those operating in the energy sector, both in the UK and internationally.

For further information, please visit <http://www.energyinst.org>

The EI gratefully acknowledges the financial contributions towards the scientific and technical programme from the following companies

BG Group	RWE npower
BP Exploration Operating Co Ltd	Saudi Aramco
BP Oil UK Ltd	Scottish Power
Centrica	SGS
Chevron	Shell UK Oil Products Limited
ConocoPhillips Ltd	Shell U.K. Exploration and Production Ltd
DONG Energy	SSE
EDF Energy	Statkraft
ENI	Statoil
E. ON UK	Talisman Sinopec Energy UK Ltd
ExxonMobil International Ltd	Total E&P UK Limited
International Power	Total UK Limited
Kuwait Petroleum International Ltd	Tullow
Maersk Oil North Sea UK Limited	Valero
Nexen	Vattenfall
Phillips 66	Vitol
Premier Oil	World Fuel Services

However, it should be noted that the above organisations have not all been directly involved in the development of this publication, nor do they necessarily endorse its content.

Copyright © 2015 by the Energy Institute, London.

The Energy Institute is a professional membership body incorporated by Royal Charter 2003.

Registered charity number 1097899, England

All rights reserved

No part of this book may be reproduced by any means, or transmitted or translated into a machine language without the written permission of the publisher.

ISBN 978 0 85293 731 0

Published by the Energy Institute

The information contained in this publication is provided for general information purposes only. Whilst the Energy Institute and the contributors have applied reasonable care in developing this publication, no representations or warranties, express or implied, are made by the Energy Institute or any of the contributors concerning the applicability, suitability, accuracy or completeness of the information contained herein and the Energy Institute and the contributors accept no responsibility whatsoever for the use of this information. Neither the Energy Institute nor any of the contributors shall be liable in any way for any liability, loss, cost or damage incurred as a result of the receipt or use of the information contained herein.

Hard copy and electronic access to EI and IP publications is available via our website, <https://publishing.energyinst.org>.

Documents can be purchased online as downloadable pdfs or on an annual subscription for single users and companies.

For more information, contact the EI Publications Team.

e: pubs@energyinst.org

CONTENTS

	Page
Publications in this series	5
Foreword	6
Acknowledgements	7
1 Introduction	8
1.1 Management of change and project management	8
1.2 Expectations for element 12: Management of change and project management	8
2 Arrangements for meeting expectations	11
2.1 Descriptions of actions for each step in the logical flow diagram	14
3 Suggested compliance checks and performance measures	30
3.1 Performance measure 1: Element compliance and implementation status (EIPSS rating)	31
3.2 Performance measure 2: Number of changes reviewed, categorised by type	32
3.3 Performance measure 3: Number of changes reviewed, categorised by potential impact	33
3.4 Performance measure 4: MoC assessments overdue	34
3.5 Performance measure 5: Implementation of identified MoC control measures overdue	35
3.6 Performance measure 6: Number of temporary changes in place at month end	36
3.7 Performance measure 7: Number of temporary changes exceeding original authorisation period	37
3.8 Performance measure 8: HS&E projects status – forecast status against schedule . . .	39
3.9 Performance measure 9: Observed non-compliance with MoC and project management requirements	41
3.10 Performance measure 10: Overdue field observations	42
3.11 Performance measure 11: Incident root causes which are failures of element 12 . . .	43
Annexes	
Annex A Reference and bibliography	44
A.1 References	44
A.2 Further resources	44
Annex B Glossary of acronyms and abbreviations	45
Annex C Mapping of process steps to EI PSM framework expectations	46
Annex D Example report template: Management and supervisory field observation	50
Annex E Example template: Initial change risk assessment	52
Annex F Example template: Organisational change risk assessment worksheet – Position specific	53
Annex G Example template: Organisational change risk assessment worksheet – Resource balance assessment	54

Contents cont...	Page
Annex H Example risk and prioritisation matrices	55
Annex I Example template: Outline project implementation plan.	58
Annex J Budget development: Developing the portfolio of 'capital' and 'expense' projects	59

PUBLICATIONS IN THIS SERIES

Guidance on meeting expectations of EI process safety management framework

- *Element 1: Leadership, commitment and responsibility*
- *Element 2: Identification and compliance with legislation and industry standards*
- *Element 3: Employee selection, placement and competency, and health assurance*
- *Element 4: Workforce involvement*
- *Element 5: Communication with stakeholders*
- *Element 6: Hazard identification and risk assessment*
- *Element 7: Documentation, records and knowledge management*
- *Element 8: Operating manuals and procedures*
- *Element 9: Process and operational status monitoring, and handover*
- *Element 10: Management of operational interfaces*
- *Element 11: Standards and practices*
- *Element 12: Management of change and project management*
- *Element 13: Operational readiness and process start-up*
- *Element 14: Emergency preparedness*
- *Element 15: Inspection and maintenance*
- *Element 16: Management of safety critical devices*
- *Element 17: Work control, permit to work and task risk management*
- *Element 18: Contractor and supplier, selection and management*
- *Element 19: Incident reporting and investigation*
- *Element 20: Audit, assurance, management review and intervention*

FOREWORD

Process safety management (PSM) is vital to ensuring safe and continued operations in major accident hazard (MAH) organisations. However, PSM is a multifaceted process, and a number of high profile incidents since 2005 have suggested that without a holistic understanding of the various factors required for effective PSM it can be difficult and inefficient to ensure, and measure, performance.

In 2010 the Energy Institute (EI) published *High level framework for process safety management (PSM framework)*, which aimed to define what PSM should involve. Divided into four focus areas (process safety leadership, risk identification and assessment, risk management, and review and improvement) and sub-divided into 20 'elements', it sets out a framework of activities MAH organisations should undertake to ensure PSM. Each element lists a number of high level activities organisations should meet (expectations).

EI *Guidance on meeting expectations of EI Process safety management framework* is a series of 20 publications ('guidelines') that build on the *PSM framework*. Commissioned by the EI Process Safety Committee (PSC) each guideline captures and presents current industry good practices and guidance on how organisations can meet the expectations set out in each element of the *PSM framework*. Each guideline includes:

- a logical flow diagram of activities (steps) the organisation should undertake to manage that element;
- descriptions of those steps;
- example performance measures (PMs) to measure the extent to which key steps have been undertaken;
- a list of further resources to help undertake key steps;
- a table mapping the steps against the expectations in the *PSM framework*, and
- annexes of useful information.

Readers implementing the guidance in this publication should be aware of the *PSM framework* and the other publications in this series, particularly if they are a manager with oversight of the wider implementation of PSM.

The information contained in this publication is provided for general information purposes only. Whilst the Energy Institute and the contributors have applied reasonable care in developing this publication, no representations or warranties, express or implied, are made by the Energy Institute or any of the contributors concerning the applicability, suitability, accuracy or completeness of the information contained herein and the Energy Institute and the contributors accept no responsibility whatsoever for the use of this information. Neither the Energy Institute nor any of the contributors shall be liable in any way for any liability, loss, cost or damage incurred as a result of the receipt or use of the information contained herein.

Suggested revisions are invited and should be submitted through the Technical Department, Energy Institute, 61 New Cavendish Street, London, W1G 7AR. e: technical@energyinst.org

ACKNOWLEDGEMENTS

EI Guidance on meeting expectations of EI Process safety management framework was commissioned by the Energy Institute (EI) Process Safety Committee (PSC) and prepared by Martin Ball (Bossiney Consulting). During this project, PSC members included:

Martin Ball	Bossiney Consulting
David Bleakley	ConocoPhillips
John Brazendale	Health and Safety Executive
John Briggs	Kuwait Petroleum International
Gus Carroll	Centrica
Jonathan Carter	Marsh
James Coull	Total
Peter Davidson	UKPIA
Graeme Ellis	ABB
Dr David Firth	Chilworth Group
Peter Gedge (Chair)	BP
John Henderson	CB&I (BCECA)
Bob Kilford	EDF Energy
King Lee (Vice-Chair)	Lloyd's Register
Paul McCulloch	E.ON
SreeRaj Nair	Chevron
Peter O'Toole	Tullow Oil
John Pond	Consultant
Dr Niall Ramsden	ENRG Consultants
Andy Robertson	Nexen
Toby St.Leger	ConocoPhillips
Dr Mark Scanlon (Secretary)	Energy Institute
Don Smith	Eni UK

The following additional individuals are acknowledged for commenting on the draft for consultation of this series of publications:

Lee Allford	European Process Safety Centre
John Armstrong	E.ON
Mike Beanland	ABB
Amanda Cockton	Health and Safety Executive
Peter Davidson	UKPIA
Edwin Ebiegbe	Consultant
Allen Ormond	ABB

Technical editing was carried out by Stuart King (EI), and assisted by Sam Daoudi (EI).

Affiliations are correct at the time of contribution.

1 INTRODUCTION

1.1 MANAGEMENT OF CHANGE AND PROJECT MANAGEMENT

This guideline sets out good practices for management of health, safety and environment (HS&E) and process safety risks introduced into the business by project and non-project changes, ensuring that:

- all changes, large, small, permanent and temporary are systematically identified and assessed;
- identified HS&E risks are appropriately managed throughout the life of the change;
- all changes are reviewed and approved, by designated competent personnel, before they are implemented, and
- appropriate systems are in place to monitor and audit the management of change (MoC) process.

The introduction of any form of change into an organisation, if not appropriately managed, can significantly increase the levels of HS&E and process safety risk. Management should ensure that risks arising from any form of change are systematically identified, assessed and managed.

1.2 EXPECTATIONS FOR ELEMENT 12: MANAGEMENT OF CHANGE AND PROJECT MANAGEMENT

Element 12 of *EI High level framework for process safety management* ('PSM framework') describes 17 expectations – arrangements and processes that organisations should (to an appropriate degree) have in place in order to ensure they are managing this aspect of process safety management (PSM) appropriately:

'Overview The introduction of any form of change into an organisation, if not appropriately managed, can significantly increase the levels of HS&E and process safety risk.
Management must ensure that risks arising from any form of change are systematically identified, assessed and managed.

12.1 A process is in place which systematically identifies, assesses and manages the risks arising from both temporary and permanent changes.

12.2 The processes for managing change address:

- authority for approval of changes;
- compliance with legislation and approved standards;
- acquisition of needed permits;
- documentation, including reason and technical basis for change;
- communication of risks associated with the change, and
- mitigation measures, such as: time limitation; training.

12.3 Management of change addresses changes to:

- assets or equipment;
- operations or operating procedures;

- products, materials or substances;
 - organisation or personnel;
 - software or control systems;
 - designs or specifications;
 - standards or practices, and
 - inspection, maintenance or testing programmes.
- 12.4** Management of change considers impacts to:
- health and safety (including process safety);
 - environment;
 - reputation;
 - security;
 - third party assets, and
 - business interruption.
- 12.5** Management of change considers human and organisational factors.
- 12.6** Temporary changes do not exceed initial authorisation for scope or time without review and approval.
- 12.7** Changes are approved by specified named competent individuals commensurate with the risk associated with the proposed change.
- 12.8** Pertinent records covering all changes are maintained.
- 12.9** Project management procedures are documented, well understood, readily available to those who need to use them (including contractors) and executed by qualified personnel.
- 12.10** Key stages in the project development life cycle are reviewed and approved by specified level of management with due consideration of PSM practices.
- 12.11** Criteria are established and procedures are in place for conducting and documenting risk assessments at specific project stages to confirm the integrity of new assets and existing assets which have been substantially modified.
- 12.12** HS&E and process safety impacts of new business development on the local community are assessed and communicated to relevant authorities and integrated into the business case.
- 12.13** The design and construction of new or modified facilities use approved standards and practices that:
- meet or exceed applicable regulatory requirements;
 - embody responsible requirements where legislation does not exist, and
 - encompass robust PSM practices.
- 12.14** A pre-commissioning review is performed and documented to confirm that:
- construction is in accordance with specifications;

- EI *PSM framework* measures are in place;
- risk management recommendations have been addressed and required actions taken;
- regulatory and permit requirements are met;
- emergency, operations and maintenance procedures are in place and adequate;
- required training of personnel and communication related to PSM aspects have been accomplished, and
- necessary project documentation (safety file) is readily available to those who need to use it.

- 12.15** Procedures are in place to identify and manage the HS&E and process safety risks arising from the mothballing and decommissioning or disposal of assets including dismantling, demolition and site remediation.
- 12.16** Arrangements for management of change and project management are understood and followed; understanding of arrangements and compliance with them is regularly tested.
- 12.17** Compliance and performance trends are reviewed by specified levels of management.'

This guideline provides a process, along with guidance, to help organisations meet these expectations. It also suggests a number of compliance checks and performance measures (PMs) to measure the extent to which key activities involved in meeting these expectations have been or are being undertaken.